

**F.No. 9-8/2023/COMPL/FIU-IND-Pt-II**  
**Ministry of Finance**  
**Department of Revenue**  
**Financial Intelligence Unit - India**

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Room No. 608, 6th floor, Tower 2,  
Jeevan Bharti Building, Sansad Marg,  
New Delhi – 110001  
Date: 15.09.2025

To,

**Principal Officers/Designated Directors/Chief Compliance Officers**  
**Virtual Digital Asset Service Providers**

**Subject: 3<sup>rd</sup> Revision of Circular for Registration of Virtual Digital Asset Service Providers (VDA SPs) in FIU India as Reporting Entity (RE)-reg.**

Clause (wa) of sub-section (1) of section 2 of the Prevention of Money-Laundering Act, 2002 defines "reporting entity" as banking company, financial institution, intermediary or a person carrying on a designated business or profession.

II The Central Government vide notification F. No. P-12011/12/2022-ES Cell-DOR dated March 07, 2023, has notified the following activities, when carried out for or on behalf of another natural or legal person in the course of business as an activity for the purposes of sub-clause (vi) of clause (sa) of sub-section (1) of section 2 of the Prevention of Money-laundering Act, 2002 (15 of 2003) (hereinafter referred as "PMLA"):

- (i) exchange between virtual digital assets and fiat currencies;
- (ii) exchange between one or more forms of virtual digital assets;
- (iii) transfer of virtual digital assets;
- (iv) safekeeping or administration of virtual digital assets or instruments enabling control over virtual digital assets; and
- (v) participation in and provision of financial services related to an issuer's offer and sale of a virtual digital asset.

**Explanation:** - For the purposes of these guidelines 'Virtual Digital Asset' shall have the same meaning assigned to it in clause (47A) of section 2 of the Income-tax Act 1961 (43 of 1961).

III The VDA SPs are required to comply with the various provisions of the PMLA, the rules made thereunder, and the guidelines issued by Director, FIU-IND. This *inter alia* includes establishing a process for customer due diligence, record keeping, internal control procedure, training of employees, filing of suspicious transaction reports with FIU-IND etc. Registration with FIU-IND is pre-requisite for a reporting entity for ensuring compliance with the requirements delineated above. Failure to register is in itself a non-compliance with the provisions of PMLA and shall attract action under section 13(2) of PMLA and may result in such other actions being taken as may be considered appropriate.

IV In this regard, to streamline and standardise the process of registration of VDA SPs and ensure availability of complete information about the reporting entity with FIU-IND, the following process is being prescribed:

1. An in-person meeting will be called for at the office of FIU-IND. Designated Director (DD) and the Principal Officer (PO) will have to mandatorily attend the same. (Please refer to attached Guidance for Principal Officer (PO) 25.02.2025-Minimum Requirements and Qualification). In person meeting will be scheduled only once the following information in full and complete form (to the satisfaction of FIU IND) has been furnished before the in-person meeting:

1(a) Brief note on nature of service provider along with clear explanation as how the activities of service provider is falling under ambit of activities as per Department of Revenue, Government of India notification dated March 07 2023.

1(b) A concise but complete note disclosing the corporate structure of the Applicant, supported by; an organogram or equivalent structural diagram (where applicable), Particulars of Significant Beneficial Ownership of the entity.

1(c) Copies of Incorporation Documents, Annual Return, Balance Sheet and Profit and Loss Account of the company/LLP as filed in Ministry of Corporate Affairs for last 3 financial years.

1(d) Copies of GST Returns for Last 3 financial years along with copies of GST registrations in all the states where the company is operating clearly establishing the nature of activities being performed by the entity.



1(e) Copies of Income Tax Returns and copies of Form 26Q/26QF/26QE filed with Income Tax Department for TDS on VDA transactions.

1(f) Where the Applicant has entered into any contractual, operational, intermediary, custodial, platform, or other form of arrangement with any domestic or international entity (including but not limited to VDA exchanges, brokers, custodians, aggregators, or other VDA SPs), duly executed copies of all such agreements or instruments and a brief narrative on the nature, scope, and intended function of each such arrangement shall be submitted.

1(g) **“PACT (Partner Accreditation for Compliance and Trust)” certificate** from the FIU IND registered VDA SP(s), in all cases where the applicant VDA SP is into relationship/agreement (B2B/broker/other relationship etc) with the former (either ongoing or prospective/intended).

1(h) A self-declaration to the effect that no proceedings have been initiated by/are pending with the Directorate of Enforcement (ED) or any other law enforcement authorities, against the applicant/applicant company/LLP or its directors/partners and no criminal cases are initiated / pending against the applicant/applicant company/LLP or its directors/partners.

1(i) A duly filled questionnaire inter alia pertaining to various aspects related to AML/CFT compliance.

1(j) The applicant VDA Service Provider shall furnish a cyber security audit certificate from Indian Computer Emergency Response Team (CERT-In) empanelled auditors affirming compliance with all applicable legal and regulatory frameworks, including but not limited to the specific requirements set forth at para (vi) of the Directions dated 28<sup>th</sup> April 2022, issued by the Indian Computer Emergency Response Team (CERT-In) under sub-section (6) of section 70B of the Information Technology Act, 2000.

1(k) Any other information/document as required and intimated to the RE on timely basis or any other information/document which RE may want to share to ensure completion of registration process.

**V** At the time of in-person meeting, it is also required to make live demonstration/walk-through of AML/CFT compliance processes and systems i.e. live demonstration of tools/systems pertaining to KYC, Transaction Monitoring, Blockchain Analysis, Travel Rule Sanction Screening etc.

**VI** It must also be mentioned that application at FINNET 2.0 Portal for registration as VDA Service Provider received by FIU India will be processed in terms of this circular. Further, system generated FIUREID, if any, is for reference only and registration in letter in spirit will be granted only after the completion of online registration on the FINNet 2.0 Portal followed by the in-principal approval by Director FIU-India.

**VII** All Designated Directors, Principal Officers and Chief Compliance Officers of the Reporting Entities concerned are required to comply with the same on immediate basis for completion of process of onboarding as reporting entity.

Further, Director FIU IND reserves the right to deny the registration or cancel the registration, in case if the Reporting Entity is found to be not fulfilling the obligations under the provisions of the Prevention of Money Laundering Act (PMLA, 2002).

This issues with the approval of Director FIU India.



(Ashima Batra)

**Additional Director, FIU-IND**