

**Annual Report 2018 - 19** 

## **Director's Message**

I am very happy to present the 13<sup>th</sup> Annual Report of Financial Intelligence Unit – India (FIU-IND). In the year 2018-19, FIU-IND has continued its contribution related to the receipt, analysis and dissemination in accordance with the role assigned under the Prevention of Money Laundering Act 2002 (PMLA) and the international standards set by the Financial Action Task Force (FATF) and the Egmont Group of FIUs.

During the year, FIU-IND received *inter alia* 3.3 lakh Suspicious Transaction Reports (STRs), processed over 85,000 STRs and disseminated over 76,000 STRs to law enforcement agencies. As per feedback received from the agencies, the STRs disseminated by FIU-IND have resulted in the detection of unaccounted income of Rs. 1,255.34 crores by the Central Board of Direct Taxes (CBDT) detected and imposition of penalties and demands by the Enforcement Directorate (ED) and Directorate of Revenue Intelligence (DRI). Further, FIU-IND also received 1.39 crore Cash Transaction Reports (CTRs), and 3.31 lakh Counterfeit Currency Reports.

FIU-IND has actively collaborated with domestic agencies as well as foreign FIUs through regular interaction and exchange of information. In this year, FIU-IND attended to 1708 requests from domestic agencies and provided information in 1360 cases. With respect to foreign FIUs, 111 requests for information and 160 voluntary disclosures were received and 289 requests were sent to them on behalf of domestic agencies.

Aiming to increase awareness on AML/CFT, FIU-IND participated in 83 seminars / workshops in collaboration with regulators, industry associations, etc. and organized 49 trainings for reporting entities and law enforcement agencies.

Despite challenges such as a modest budget and shortage of staff, the officers and staff of FIU-IND have continued to work diligently and with dedication to serve the nation.

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2013

(Pankaj Kumar Mishra) Director, FIU-IND

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# Performance at a Glance: 2018-19

# Receipt of Information: FIU received

- 1,39,75,397 Cash Transaction Reports (CTRs) b
- 3,23,162 Suspicious Transaction Reports (STRs)
- 3,31,682 Counterfeit Currency Reports (CCRs)
- 8,45,556 NPO Transaction Report (NTRs)
- 1,07,19,253 Cross Border Wire Transfer Reports (CBWTRs)

# Analysis of information in FIU

- processed 85,641 STRs
- disseminated 76,920 STRs

# FIU actively collaborated with domestic agencies

- Had regular interaction and exchange of information
- Attended to 1708 requests for information from the agencies
- Provided information in 1360 cases requested by the agencies

# **Results of action on STRs**

- CBDT detected unaccounted income of ₹ 1255.34 crores
- CBDT attached assets worth ₹ 3.59 crores
- DRI imposed a demand of ₹ 2.76 crores
- ED imposed penalties of ₹0.55 crores

# International exchange of information

- Received:
  - 111 requests for information from foreign FIUs
  - 160 spontaneous disclosures from foreign FIUs
- Sent 289 requests to foreign FIUs on behalf of domestic agencies

# Outreach activities to raise AML/CFT awareness

- Contributed to 49 trainings for reporting entities and law enforcement agencies covering 1985 participants
- Organized "Train the Trainer Programme" for 290 participants from reporting entities
- Organized 42 reviews, meetings and other interactions covering 998 participants

# **Improving compliance**

- Held 13 review meetings with Principal Officers
- Passed 10 quasi-judicial orders issuing warning / directions to 9 reporting entities and imposing penalty on 1 reporting entity

# **Strengthening IT information**

- Focus on improving quality of reports. Introduction of facility for online revision of ground of suspicion in case FIU analyst feels that it is insufficient or inadequate.
- Initiation of Project FINnet 2.0
- Designing and conceptualization of FINnet 2.0 features and initiation of tendering process.

Chapter 1

# Financial Intelligence Unit – India

Financial Intelligence Units (FIUs) are national, central agencies for receiving, analyzing and disseminating financial intelligence, particularly about suspicious financial transactions pertaining to money- laundering and financing of terrorism. FIUs have to conform to FATF Recommendations, regarded as international standards, reproduced below (Recommendation 29):

"Countries should establish a financial intelligence unit (FIU) that serves as a national centre for the receipt and analysis of: (a) suspicious transaction reports; and (b) other information relevant to money laundering, associated predicate offences and terrorist financing, and for the

dissemination of the results of that analysis.

The FIU should be able to obtain additional information from reporting entities, and should have access on a timely basis to the financial, administrative and law enforcement information that it requires to undertake its functions properly."

Financial Intelligence Unit-India (FIU-IND) was established by the Government of India vide Office Memorandum dated 18<sup>th</sup> November, 2004 for coordinating and strengthening collection and sharing of financial intelligence through an effective national, regional and global network to combat money laundering and related crimes. FIU-IND is set up as an independent body reporting to the Economic Intelligence Council (EIC) headed by the Finance Minister. FIU-IND is under the administrative control of Department of Revenue, Ministry of Finance and is headed by the Director, who is of the rank of Joint Secretary to the Government of India. FIU-IND is an administrative FIU and does not investigate cases. It is an officer-oriented and technology-intensive multi-disciplinary organization with a sanctioned strength of 75 (**Appendix A**). The chronology of significant events for FIU-IND for the year 2018-19 is at **Appendix B**.

FIU-IND receives reports on cash transactions, suspicious transactions, counterfeit currency transactions, funds received by non-profit organisations and cross-border wire transfers. FIU-IND analyses the reports received and disseminates actionable intelligence to agencies specified in Section 66 of PMLA or notified thereunder. Two new reports, introduced from 15<sup>th</sup> February 2013, are relating to cross border transactions and immovable properties transactions valuing more than INR 50 lakh.

Reports to be filed under PMLA
-Cash Transaction Reports (CTR)
-Suspicious Transaction Reports (STR)
-Counterfeit Currency Report (CCR)
-NPO Report (NPR)
-Cross Border Wire Transfer Report
-Immovable Property Report

FIU-IND performs both operational and strategic analysis and identifies key money laundering trends, typologies and developments based on the analysis of its database.

# 1.1 Mission, Vision and Strategic Goals of FIU-IND

FIU-IND has defined its mission statement, vision and strategic objectives in order to provide a framework for an organization- wide performance management and to enhance its effectiveness.

# **Mission Statement**

To provide quality financial intelligence for safeguarding the financial system from the abuses of money laundering, terrorism financing and other economic offences.

# Organization Vision

To become a highly agile and trusted organization that is globally recognized as an efficient and effective Financial Intelligence Unit.

FIU-IND has set three strategic objectives in order to achieve its mission:

- Combating Money Laundering, Financing of Terrorism and other economic offences
- Deterring Money Laundering and Financing of Terrorism
- Building and strengthening organizational capacity

These objectives are proposed to be achieved through the following thrust areas:

- Effective collection, analysis and dissemination of information
- Enhanced domestic and international cooperation
- Building capacity of reporting entities
- Ensuring compliance to reporting obligations under PMLA
- Building organizational resources
- Strengthening IT infrastructure in FIU.

**Chapter 2** 

## Legal framework

#### 2.1 Prevention of Money Laundering Act, 2002

The Prevention of Money Laundering Act, 2002 (PMLA) is India's legislation for combating money laundering. It was enacted in 2003 and brought into force on 1st July 2005. It criminalizes money laundering and provides for attachment, seizure and confiscation of property obtained or derived, directly or indirectly, from or involved in money laundering. The Unlawful Activities (Prevention) Act, 1967 (UAPA) is the legislation to combat terrorism and financing of terrorism.

PMLA incorporates two different sets of provisions- one relating to maintenance and furnishing of information by the reporting entities to the FIU and the second relating to investigation, search, seizure, collection of evidence, prosecution, etc. for money laundering. The Director, FIU-IND is the prescribed authority for enforcement of the provisions relating to maintenance of records and furnishing of information by the reporting entities. The Director of Enforcement is the relevant authority for investigation, search, seizure, confiscation of property, and prosecution for the offence of money laundering. The predicate offences which cover 31 different laws are included in the Schedules to the Act.

Section 3 of PMLA criminalizes the money laundering and Section 4 lays down the punishment for the offence of money laundering. An offender is liable for rigorous imprisonment for a term of not less than three years, extending up to seven years as well as fine. For certain under the Narcotic Drugs and Psychotropic Substances Act, 1985 the rigorous imprisonment may extend up to ten years. A list of important rules notified by the Central Government under PMLA is listed at **Appendix C**.

#### 2.2 Unlawful Activities (Prevention) Act, 1967

The legislative measures for combating financing of terrorism in India are contained in the Unlawful Activities (Prevention) Act, 1967 (UAPA). UAPA criminalizes terrorist acts and raising of funds for terrorist acts. The Act was amended from 1st February, 2013 to make it more effective in preventing unlawful activities and meet the standards of the Financial Action Task Force. The salient features of the amendment are listed below:

- Increase in the period of declaration of an association as unlawful from two years to five years;
- Enlarging the ambit of 'terrorist act' by incorporating production or smuggling or circulation of high quality counterfeit Indian paper currency, coin or of any other material, and criminalizing high quality counterfeiting;

- Raising or collecting or providing funds, whether from legitimate or illegitimate sources, by a terrorist organization or by terrorist gang or by an individual terrorist, has been criminalized.
- Raising or collecting or providing funds in any manner for the benefit of or, to an individual terrorist, terrorist gang or terrorist organization for the purpose not constituting to be a Terrorist Act has been criminalized.
- Offences by companies, societies or trusts brought in the ambit of the Act and punishments prescribed;
- The scope of proceeds of terrorism enlarged to include any property intended to be used for terrorism; and
- Courts empowered for:
  - i) attachment or forfeiture of property equivalent to the counterfeit Indian currency involved in the offence;
  - ii) attachment or forfeiture of property equivalent to or the value of the proceeds of terrorism involved in the offence; and
  - iii) Confiscation of movable or immovable property on the basis of the material evidence where the trial cannot be concluded.

The Act also gives effect to UNSCR 1267 and 1373, enabling freezing, seizing or attaching funds and other financial assets held by designated individuals or entities. **Offences under UAPA are included as predicate offences under PMLA**.

## 2.3 PMLA and FIU-IND

Sections 12 of PMLA requires every reporting entity (banking companies, financial institutions, intermediaries and designated non-financial businesses and professions) to maintain records of all transactions, furnish information of prescribed transactions to Director, FIU-IND and to verify the identity of their clients and their beneficial owners in the manner prescribed. The reporting entities are also required to preserve records of transactions and records of identity of clients for five years. The PML (Maintenance of Records) Rules prescribe the requirements for maintenance of records and reports to be furnished to FIU-IND. The obligations of the reporting entities are summarized at **Appendix D**.

Section 12A empowers the Director to call for additional information from reporting entity, which are obligated to maintain the confidentiality.

Section 13 of PMLA empowers Director, FIU-IND to enquire into cases with regard to the obligations of the reporting entities and issue warnings, direct compliance and impose sanctions including monetary penalty on the reporting entity or its designated director or any of its employees.

Section 14 of the PMLA provides that the reporting entity, its Directors and employees shall not be liable to any civil or criminal proceedings against them for furnishing information to FIU-IND.

Under **Section 50** Director, FIU-IND has powers of a civil Court under the Code of Civil Procedure, including powers to enforce attendance of any person, compel production of records, receive evidence on affidavits and issuing commission for examination of witnesses.

Section 54 empowers and requires various officers and other functionaries to provide necessary assistance to Director, FIU-IND in the enforcement of his statutory functions under the PMLA.

**Section 66** provides for the dissemination of information by FIU-IND to any officer, authority or body performing any function under any law relating to imposition of any tax, duty or cess or to dealing in foreign exchange or to prevention of illegal trafficking in drugs or to any officer, authority or body notified by the Central Government. Additionally, if provisions of any other law for the time being in force are contravened, FIU-IND may also share information with the concerned agency.

**Section 69** enables the recovery of fines imposed by the Director, if not paid within six months from the date of imposition of fine or penalty; and the powers of a Tax Recovery Officer under the Income-tax Act, 1961 can be exercised for this purpose. The fines so imposed are recovered in the same manner as prescribed in Schedule II of the Income-tax Act, 1961 for the recovery of arrears.

Banking Companies	Financial Institutions	Intermediaries	DNFBP
<ul> <li>Public sector banks</li> <li>Private Indian banks</li> <li>Foreign banks</li> <li>Co-operative banks</li> <li>Regional Rural banks</li> </ul>	<ul> <li>Insurance companies</li> <li>Hire purchase companies</li> <li>Chit fund companies</li> <li>Housing finance institutions</li> <li>Non-banking financial companies</li> <li>Payment system operator</li> <li>Authorized persons</li> <li>India Post</li> </ul>	<ul> <li>Stock brokers; Subbrokers</li> <li>Share transfer agents</li> <li>Registrars to issue</li> <li>Merchant bankers</li> <li>Underwriters</li> <li>Portfolio managers</li> <li>Investment advisers</li> <li>Depositories and DPs</li> <li>Custodian of securities</li> <li>Foreign institutional investor</li> <li>Venture capital funds</li> <li>Mutual funds</li> <li>Intermediary regulated by PFRDA</li> <li>Recognized stock exchanges</li> <li>Insurance Brokers</li> </ul>	Notified by Central Government • Casino • Registrar or Su- registrar

# Categorization of Reporting Entities after PMLA amendment

#### Chapter 3

#### **Receipt, Analysis and Dissemination of Information**

The foundation of FIU-IND's work is receipt of the Suspicious Transaction Reports (STRs) and other prescribed reports from the reporting entities. FIU-IND's information technology system called 'FINnet', launched in October 2012, enables the reporting entities to furnish reports online using its FINgate portal. The FINcore portal of the FINnet processes the reports received from the reporting entity and links all relevant reports in the database using rules of identity and relationship resolution (IRR). A case formed around an STR thus contains not only the information received from a particular reporting entities. Thus a lot of value is added to the information received from the reporting entities before the same is disseminated to the agencies for investigation through the FINnet.

FINnet is one of the pioneer IT systems of its kind that provides end-to-end solution to all the information technology needs of FIU-IND, including receiving, analyzing and disseminating information, and provides a two way electronic communications system between the FIU and the reporting entities on the one hand, and the FIU and the enforcement agencies on the other, through a secure network. Over the years since its commissioning in February 2013, the operations of FINnet have stabilized and it is able to process more than 50,000 reports per day. However, keeping in view the exponential growth in the information received in FIU over the years, the new types of reports prescribed and the inclusion of new categories of reporting entities, FIU has conceptualized a major upgrade of FINnet, called FINnet II, which will adopt the latest technology to cater to the growing sophistication of analytical and data processing needs of FIU-IND.

## 3.1 Receipt of information

FIU-IND has prescribed three reporting formats, namely, accounts based reporting format (for STRs), transactions based reporting format (for CTRs, CBWTRs etc), and reporting format for the Counterfeit Currency Reports (CCRs). All reports are to be filed on-line only along with the digital signature of the Principal Officer of the Reporting Entity.

#### **3.1.1** Cash Transaction Reports(CTRs)

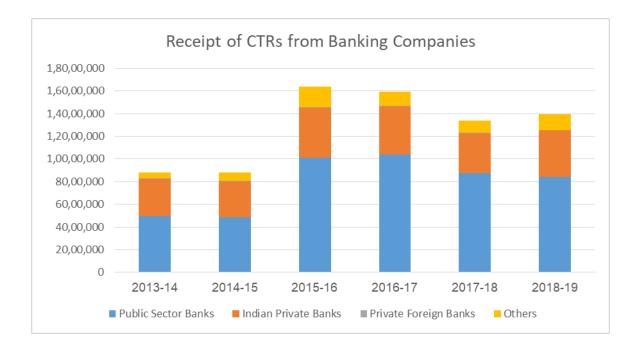
Cash Transaction Reports for the month are to be furnished by the 15<sup>th</sup> day of the succeeding month incorporating all transactions above INR 10 lakh or its equivalent in foreign currency, or a series of integrally connected transactions that add up to more than INR 10 lakh or its equivalent in foreign currency.

Majority of the CTRs received during the year were from the Public Sector Banks.

Types of Banking Companies	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19
Public Sector Banks	49,89,143	48,76,909	1,00,77,939	1,04,06,673	87,74,954	84,31,594
Indian Private Banks	32,61,219	31,57,826	44,40,307	42,42,521	34,96,477	40,87,238
Private Foreign Banks	35,083	39,755	46,962	51,593	22,657	24,741
Others	4,93,637	7,33,747	18,28,081	12,28,389	10,70,388	14,31,824
Total	87,79,082	80,08,237	1,63,93,289	1,59,29,176	1,33,64,476	1,39,75,397

# Table 1 shows the number of CTRs received in the last five years for major categories of banks.

# Table 1: Receipt of Cash Transaction Reports from the Banking Companies



# **3.1.2 Suspicious Transaction Reports (STRs)**

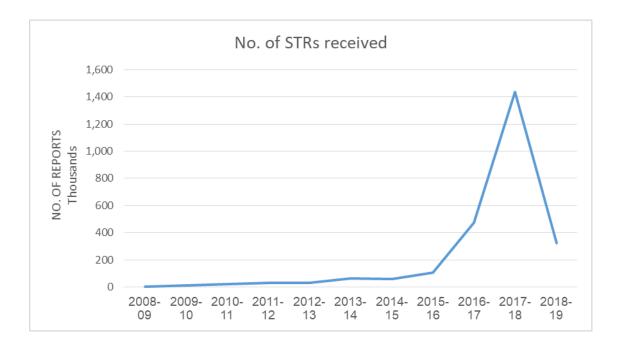
Suspicious Transaction Reports (STRs) are required to be furnished by the principal officer of the reporting entity not later than seven working days on being satisfied that the transaction is suspicious. Rule 2(1)(g) of the PMLA Rules defines a suspicious transaction as a transaction, whether or not made in cash, which to a person acting in good faith-

- a) gives rise to a reasonable ground of suspicion that it may involve proceeds of an offence specified in the Schedule to the Act, regardless of the value involved; or
- b) appears to be made in circumstances of unusual or unjustified complexity ;or
- c) appears to have no economic rationale or bonafide purpose; or
- d) gives rise to a reasonable ground of suspicion that it may involve financing of the activities relating to terrorism.

FIU-IND started receiving reports only in the early part of 2006-07 after the formats for reporting transactions were notified in March, 2006. Since then there has been a quantum jump in the receipt and analysis of reports received by FIU-IND. The progressive increase is depicted in the following table and graph:

Year	08-09	09-10	10-11	11-12	12-13	13-14	14-15	15-16	16-17	17-18	18-19
No. of STRs received	4,409	10,067	20,698	31,317	31,731	61,953	58,646	1,05,973	4,73,006	14,36,340	3,23,162

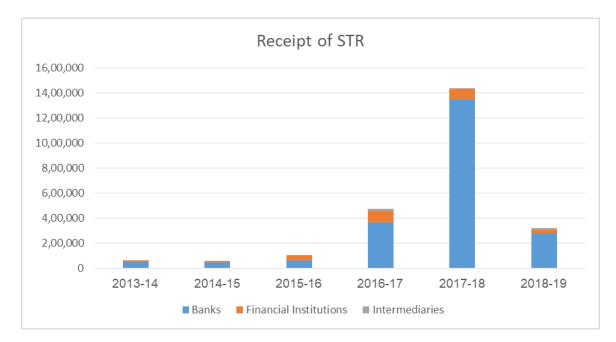
Table 2: Receipt of Suspicious Transaction Reports



Reporting	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19		
Entity Type								
Banks	51,765	45,858	61,361	3,61,215	13,43,720	2,74,756		
Financial Institutions	8,321	10,649	40,033	94,837	84,781	33,817		
Intermediaries	1,867	2,139	4,579	16,954	7,839	14,589		
Total	61,953	58,646	105,973	4,73,006	14,36,340	3,23,162		
Table 3: Break up of STRs received during 2013 to 2018								

Table 3: Break up of STRs received during 2013 to 2018

Table 3 shows that there was a steep spike in the number of STRs received in 2017-18, more than 3 times over the previous year. However, the STRs received in 2018-19 have come down.

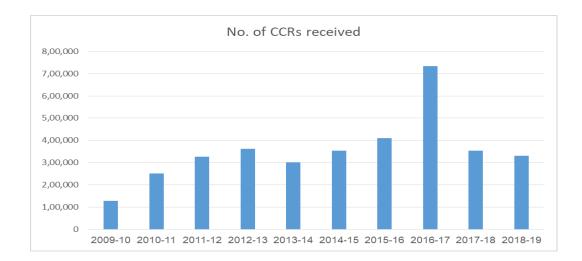


# **3.1.3 Counterfeit Currency Reports**

Reporting entities are required to report all cash transactions, where forged or counterfeit currency notes or bank notes have been used as genuine or where any forgery of a valuable security or a document has taken place. The position of Counterfeit Currency Reports (CCRs) received by FIU-IND is reflected in the table and graph below:

Year	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19
No. of CCRs received	1,27,781	2,51,448	3,27,382	3,62,371	3,01,804	3,53,837	4,10,899	7,33,508	3,53,795	3,31,682

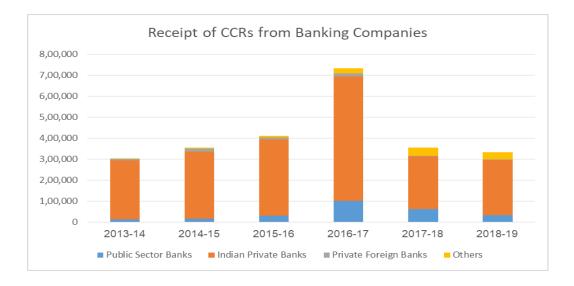
#### Table 4: Receipt of Counterfeit Currency Reports



Reporting Entity Types	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19
Public Sector Banks	14,186	16,224	29,026	1,01,167	60,768	32,347
Indian Private Banks	2,78,240	3,17,791	3,64,009	5,92,677	2,52,213	2,64,223
Private Foreign Banks	8,331	16,018	10,934	14,361	2,127	1,466
Others	1,047	3,804	6,930	25,303	38,687	33,646
Total	3,01,804	3,53,837	4,10,899	7,33,508	3,53,795	3,31,682

 Table 5: Breakup of Counterfeit Currency Reports received from the Banking

 Companies

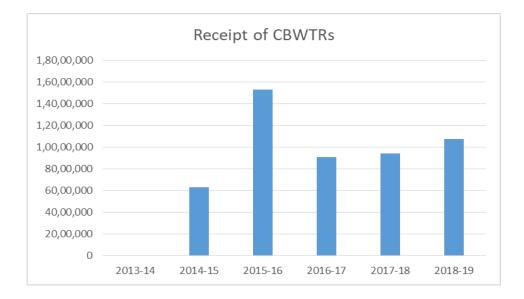


# 3.1.4 Cross Border Wire Transfer Reports (CBWTR)

Reporting entities are required to furnish monthly reports of all cross border wire transfers (CBWT)) of more than INR 5 lakh or its equivalent in foreign currency where either the origin or destination of fund is in India. The Reporting Entities started filing the CBWT reports from 14 February 2014. **During the year, 1,07,19,253 CBWTRs have been received.** 

2013-14	2014-15	2015-16	2016-17	2017-18	2018-19
61,231	63,32,016	1,53,05,924	90,91,149	94,07,903	1,07,19,253

Table 6: Receipt of Cross Border Wire Transfer Reports (CBWTRs)
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# **3.2 Analysis and Dissemination of Information**

# 3.2.1 Analysis of STRs

The capabilities built in FINcore for identity and relationship resolution have added to the quality of analysis function in FIU-IND. The IT system helped FIU process 85,641 number of STRs in 2018-19 out of which 76,920 STRs have been disseminated during the year, an increase of around 18% over the previous year (Table 7).

Category	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19
STRs received	61,953	58,646	1,05,973	4,73,006	14,36,340	3,23,162
STRs Processed	35,696	77,624	97,965	74,945	82,595	85,641
STRs Disseminated	15,288	42,422	53,200	56,978	65,022	76,920

# Table 7: Analysis of Suspicious Transaction Reports

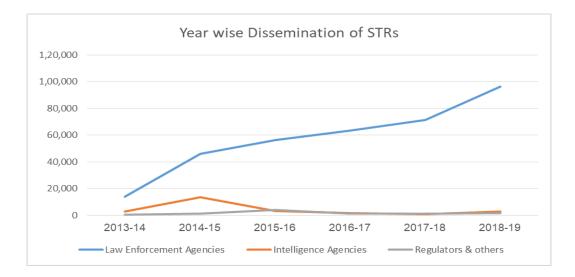
## **3.2.2 Dissemination**

Details of STRs disseminated to various LEAs from 2013-14 to 2018-19 are given in Table 8. These figures represent the total disseminations as one STR can be disseminated to more than one agency. In this year, the dissemination has increased around 38% over the previous year.

Agencies	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19
Law Enforcement Agencies	13,931	45,952	56,321	63,466	71,313	96,432
Intelligence Agencies	3,146	13,819	3,441	1,735	808	3,021
Regulators & others	452	1,492	4,107	1,504	1,276	1,671
Total	17,529	61,263	63,869	66,705	73,397	1,01,124

Table 8: Dissemination of Suspicious Transaction Reports

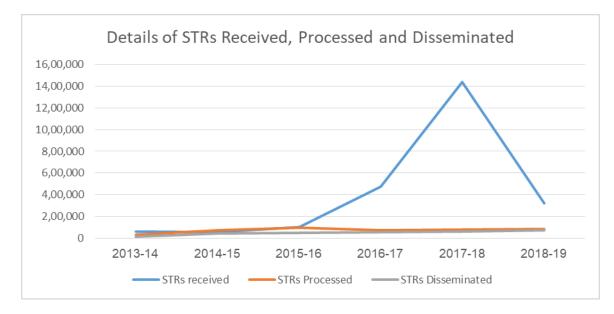
Note: One STR can be disseminated to more than one agency



The quantum jump in the number of STRs received placed additional responsibility on FIU-IND, which has managed the responsibility of processing STRs despite severe manpower constraints.

Year	13-14	14-15	15-16	16-17	17-18	18-19
No. of STRs processed	35,696	77,624	97,965	74,945	82,595	85,641
No. of STRs disseminated	15,288	45,422	53,200	56,978	65,022	76,920

Table 9: Processing and Dissemination of Suspicious Transaction Reports



# 3.2.3 Analysis of CTR database

Information in the CTR database is used to add value to the STRs and for processing requests for information from the law enforcement and intelligence agencies. As in the earlier years, the CTR database was processed on multiple criteria, using data mining and clustering, and intelligence reports were generated.

The CTR database is used for:

- Processing of STRs
- Processing of request for information from LEAs/ IAs and Foreign FlUs
- CTR Analysis related to
  - o High Risk Businesses
  - High Risk Geographic locations
  - Threshold Analysis(High Value Transaction)
- Recovery of uncollected tax demand

- Matching of Annual Information Repot (AIR) of high-value transactions reported by various government authorities and financial institutions with CTR database to find out incidence of cash transaction near the date of property purchase and sale
- Identification of high-risk non-filers and top filers of Income tax and service tax
- Analysis of cases of financial crimes reported in Media

# **3.3 Identification of Red Flag Indicators (RFIs) for detection of suspicious transactions**

FIU-IND has actively engaged the reporting entities and other stakeholders in developing sector specific red flag indicators (RFI) since 2011. The stakeholders include the regulators and REs. In addition to the banking sector, RFI have been evolved for insurance and capital market sectors, Money Transfer Service Businesses, Card System Operators, Co-operative Banks, Housing Finance Companies (HFC), NBFCs, and Trade Based Money Laundering related transactions

The Government vide notification dated 22<sup>nd</sup> September, 2015 empowered the Director FIU-India to issue guidelines in consultation with the Regulator. Up until that time, this power was vested in the sector specific regulator rendering the sanctions regime of the FIU less effective. In exercise of this Authority, guidelines have been issued in consultation with concerned Regulators (RBI, SEBI, IRDA and PFRDA) for detecting suspicious transactions related to TBML, Housing Finance, Insurance Companies, Non-Banking Finance Companies, Stock brokers, Intermediaries, Asset Management Companies and Co-operative Banks. These guidelines not only provide a robust framework for the reporting entities to detect and report suspicious transactions, but also a solid basis for enforcing compliance and sanctions.

FIU-IND has undertaken periodic updation and revision of the RFIs issued earlier by IBA on detecting suspicious transactions by banks. Updated RFIs include ones for identification of shell companies and detecting suspicious transactions related to finance components of Afghan drug trade business.

On 21.06.2018 clarification was issued to all Banks on RFIs issued vide FIU-IND's letter dated 24.10.2017 after factoring in further views / concerns of the REs regarding the RFIs issued.

#### 3.4 Trade Based Money Laundering

The misuse of commerce to transfer money across the borders known as Trade Based Money Laundering (TBML) has been recognized as a major avenue for moving illicit funds. TBML was also identified by the Financial Action Task Force (FATF) as one of the methods used for the movement of money across countries for various purposes classified under money-laundering or terrorist financing offences. Statutory guidelines on TBML issued by the FIU-IND are the first of its kind and are a major step forward in combating the phenomenon of TBML, which is the main cause of the Illicit Financial Flows (IFF) afflicting the developing countries.

## **3.5 Role of FIU-IND in Combating Financing of Terrorism (CFT)**

### a) Detection and reporting of suspected cases of financing of terrorism.

The definition of 'suspicious transaction' in the PML Rules specifically provides for reporting of suspect transactions relating to terrorist financing (TF). FIU-IND has been actively involved in, sensitizing reporting entities about their obligation to report STRs related to suspected cases of terrorist financing and also providing guidance on detection and reporting of such transactions. Specific Red flag Indicators (RFIs) have been issued for detection of Terror Financing STRs.

In addition to disseminating processed STRs related to financing of terror, FIU-IND also supports the efforts of LEAs against terror financing by providing information requested by them, on case to case basis. FIU-IND uses the Egmont network to exchange TF related information. In addition, FIU-IND also participates in the Joint Working Groups (JWGs) on Counter Terrorism set up by the Government of India with various countries. FIU-IND is a member, and attends daily meetings, of the Multi Agency Centre (MAC) set up in the Ministry of Home Affairs specifically for exchange of terror related information.

### b) Collaboration with State Police Agencies

In order to combat terrorism financing, FIU-IND has taken initiative to actively collaborate with State Police forces / Central agencies. Besides providing information asked for by security agencies on suspected terror financing cases, FIU-IND is actively engaged with Central / State Police agencies on case to case basis, in terms of day-to-day queries and replies. The mechanism has contributed in countering the financial activities of criminals and anti-nationals.

#### c) Money Transfer Service Scheme (MTSS) and Payment Systems Operators

FIU-IND conducts analysis of STRs received from MTSS and Payment Systems Operators and disseminate them to relevant LEAs. The analysis aims to point out potential misuse for TF/ other purposes, professional money senders and receivers, and vulnerable jurisdictions for misuse of MTSS operators. Active engagement with private sector MTSS operators and continued guidance to them has resulted in reduction in response time to LEA queries, and better quality of STRs. Specific typologies and loopholes in the present system were also flagged to the concerned organizations in order to make PPIs ecosystem safe. Major headway was made in respect of streamlining effective STRs from card operators / prepaid instruments (PPIs) / MTSS operators.

#### 3.6 Strategic Analysis of Cross Border Wire Transfer Reports

The Prevention of Money-Laundering Act 2002 read with The Prevention Of Money-Laundering (Maintenance of Records) Rules, 2005 casts a statutory obligation on the Reporting Entities to file monthly Cross border wire transfer reports where the amount transacted is more than INR 5 Lakh rupees or its equivalent by the 15<sup>th</sup> of the succeeding month. The Specific rule 3(1)(E) was introduced vide notification G.S.R 576(E) dated 27<sup>th</sup> August, 2013 (w.e.f 27-08-2013). The reporting format is prescribed as online filing only on the Finnet portal.

During 2018-19, the Strategic Analysis Group conducted an analysis of the Cross Border Wire Transfer Reports filed by the Reporting Entities online since 01.04.2014 to 31.12.2018, to examine the effectiveness and compliance of CBWT reporting and to conduct Strategic Analysis of CBWTR data. Data of CBWTRs filed between 1.4.2014 and 31.12.2018 which were validated under the business rules in the FINcore i.e. accepted as a valid report with or without data quality deficiency, was analysed. A total of 1,52,13,302 CBWTRs filed by 92 REs were analysed. The Final report along with recommendations was submitted to the Director FIU-IND. Based on the report, FIU-IND initiated actions to mitigate the deficiencies in reporting of CBWTRs.

## Chapter 4

### **Domestic and International Cooperation**

FIU-IND's module for information exchange with domestic agencies (FINex), an important part of the FINnet, is the primary platform for exchange of information with the domestic agencies. The module has functionality for uploading bulk requests by the domestic agencies. FIU holds regular workshops and demonstration of the functionalities of FINex, including its bulk request utility, to explain this information exchange framework.

### 4.1 Feedback on the usefulness of STRs disseminated by FIU-IND

Feedback received revealed that during 2018-19, based on the STRs disseminated by FIU-IND, CBDT detected unaccounted income of Rs. 1255.34 crores and attached assets of Rs. 3.59 crores; DRI imposed demands of Rs. 2.76 crores; and ED imposed penalties of Rs. 55.44 lakhs. Considering that FIU-IND receives feedback in only about 5% cases, it is surmised that the outcome and usefulness of the STRs disseminated by FIU-IND is much more significant.

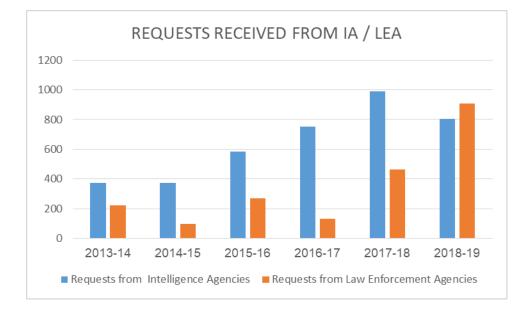
# 4.2 Cooperation with Law enforcement/intelligence agencies

FIU-IND has a nodal officer to deal with all issues relating to the agencies. Bi-monthly meetings were organized with the nodal officers of the agencies for better coordination in information sharing and handling. FIU-IND participated in the meetings of Economic Intelligence Council (EIC) and Regional Economic Intelligence Councils (REICs), convened by the CEIB, and interacted with the agencies of the State governments and Union Territories on regular basis.

FIU-IND's database on cash and suspicious transactions are found very useful by domestic law enforcement and intelligence agencies. The agencies rely on information contained in FIU-IND databases not only for developing intelligence but also for strengthening ongoing investigations. During the year, FIU-IND provided information in response to references on money laundering, terrorist financing, corporate frauds, organized crimes, fake Indian currency, tax evasion etc. as detailed in Table 9. The table shows that FIU-IND has now a very robust system of information exchange with the intelligence and law enforcement agencies. FINex, our 2-way electronic communication platform, offers the agencies a secure search facility for individual as well as bulk queries. FIU-IND now insists that it would entertain only online requests in order to make the exchange process more efficient and effective, as well as accountable.

Category	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19
Requests from	373	374	583	754	989	802
Intelligence Agencies						
Requests from Law	221	96	267	132	463	906
Enforcement Agencies						

Table 9: Number of references from domestic law enforcement/ intelligence agencies



#### **4.3 Cooperation with Regulators**

FIU-IND has also developed close relationship with financial sector regulators for strengthening AML and CFT regulations. FIU-IND holds regular meetings with the regulators to discuss matters of common interest. FIU-IND also ensures that the guidelines issued by the regulators, namely, Reserve Bank of India (RBI), National Bank for Agricultural and Rural Development (NABARD), Securities and Exchange Board of India (SEBI), Insurance Regulatory Development Authority (IRDA), National Housing Bank (NHB), Pension Fund Regulatory & Development Authority (PFRDA) and Forward Market Commission (FMC), for adherence to KYC, AML and CFT norms, address FIU's concerns. These Circulars are also uploaded on the website of FIU-IND for quick reference.

FIU-IND continued its regular interaction with the industry associations and selfregulatory organizations (SROs) to develop a common understanding of obligations under PMLA, and improve compliance with reporting obligations under PMLA. FIU-IND also interacted with the Regulators for developing indicators for industry specific suspicious transactions. Sector- specific issues were identified from trend analysis of STRs and shared with concerned regulators for intervention. FIU-IND assists regulatory authorities in training their staff to improve their understanding of AML/ CFT issues.

#### 4.4 Memorandum of Understanding (MOUs)

FIU-IND has entered into Memorandums of Understanding (MoUs) with partner agencies in order to provide a structural framework for enhanced cooperation and understanding. The MOU provides for protection of the information disseminated by FIU-IND from unauthorized use and proliferation. In pursuance of these objectives, MoUs have been signed with RBI, MCA, SFIO, CBI, NCB, CBDT, CBIC, NIA, SEBI, IRDA etc.

### 4.5 International Cooperation

FIU-IND continued with its strategy to foster strong relationship with the FIUs of other countries. During the year, the level of exchange of information with foreign FIUs continued to be high. With a view to formalizing the nature and scope of mutual co-operation, FIU-IND initiated MoUs with several countries. FIU-IND also continued to actively participate and contribute in the activities of various regional and international bodies dealing with AML/ CFT issues.

FIU-IND has been regularly participating in the meetings of the Financial Action Task Force (FATF) and working groups. FIU-IND officers have also been representing India in the meetings of the Sub-Group on Combating Financing of Terrorism of the Bay of Bengal Initiative for Multi Sector Technical and Economic Cooperation (BIMSTEC), an international organization involving a group of countries in South Asia and South East Asia.

#### 4.5.1 Financial Action Task Force (FATF)

In February, 2012, Financial Action Task Force (FATF) issued the revised International Standards on Combating Money Laundering and Financing of Terrorism and Proliferation. The revisions seek to address new and emerging threats, clarify and strengthen many of the existing obligations, while maintaining the necessary stability and rigour in the Recommendations. The new standards also allow countries to apply a "Risk-Based Approach", within the framework of the FATF requirements, thereby permitting adoption of a more flexible set of measures, in order to target their resources more effectively and apply preventive measures that are commensurate to the nature of risks. India is one of the 37 member jurisdictions and 2 regional organizations (European Commission and Gulf Co-operation Council) that are the FATF members.

FIU-IND has actively participated in the activities of the FATF. Officers from FIU- IND were a part of the Indian delegation to FATF on regular basis. The Director, FIU-IND attended the Joint FATF-MENAFATF Plenary in June 2018 and the FATF Plenary and working group meetings in October, 2018 at Paris, France. Another meeting of the FATF Plenary Week was attended by the Director, FIU-IND, in February, 2019 at Paris.

# 4.5.2 FATF Style Regional Bodies (FSRBs)

Out of 9 FSRBs, India is a member of 2 viz., the Asia Pacific Group (APG) and the Eurasian Group (EAG). FIU-IND has been an active participant in the activities of APG and EAG.

The APG facilitates the adoption, implementation and enforcement of internationally accepted anti-money laundering and anti-terrorist financing standards set out in the recommendations of the Financial Action Task Force (FATF). The officers of FIU-IND have been part of the Indian delegation to APG.

The EAG plays an important role in ensuring effective interaction and cooperation at the regional level and integration of EAG member states into the international system of antimoney laundering and combating financing of terrorism in accordance with the Recommendations of the FATF and the anti-money laundering and combating financing of terrorism standards of other international organizations, to which EAG member-states are party. The EAG had its 29<sup>th</sup> Plenary meeting in Belarus in November 2018 which was attended by Director, FIU-IND.

FIU-IND also participated in the Joint EAG/APG Joint Typologies Workshop at Novosibirsk, Russia in November, 2018.

# **4.7 Egmont Group of FlUs**

The Egmont Group of FlUs promotes international cooperation and free exchange of information among all FlUs. The Egmont Group aims to provide a forum for FlUs to improve understanding and awareness of issues and an opportunity for enhancement of their capacities to develop intelligence to combat money laundering and terrorist financing.

The 164 member FlUs undertake to subscribe to the Egmont Group principles and work for co-operation and exchange of information on the basis of reciprocity or mutual agreement. They follow the basic tenets laid in the Egmont Charter. FIU-IND was admitted as a member of the Egmont Group at the Bermuda Plenary session in May 2007. Officers of FIU-IND have regularly participated in the Egmont Group meetings.

During the year, FIU-IND participated in the Working Group Meetings at Sydney, Australia, in September, 2018 and Jakarta, Indonesia in January, 2019. FIU-IND Officials have been actively participating in Membership Support & Compliance working group (MSCWG), Information Exchange Working Group (IEWG) and Policy & Procedure Working Group (PPWG) of the Egmont Group. Ever since its membership of the Egmont Group of FIUs, FIU-IND has played an active role in the activities of the Egmont Group and actively participating in the meetings of Working Groups.

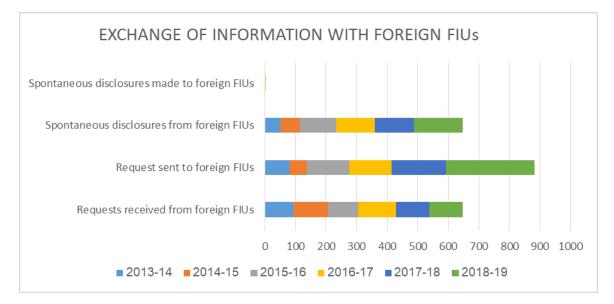
# 4.7.1 Co-operation and exchange of information with other FIUs

FIU-IND is a membership of the Egmont Group of FIUs and actively exchange information with counterpart FIUs. FIU-IND adheres to the Egmont principles on exchange of information. All requests for information are replied to, in time, including cases where no information could be found. The statistical information regarding the number of cases in which requests were made by FIU-IND to other FIUs and the number of cases where FIU-IND received requests from other FIUs is in **Table 10**.

Status of action Taken	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19
Requests received from foreign FIUs	94	112	100	123	109	110
Request sent to foreign FIUs	82	55	140	138	177	289
Spontaneous disclosures from foreign FIUs	51	63	120	125	129	160
Spontaneous disclosures made to foreign FIUs	0	2	0	2	0	0

Table 10: Exchange of information with foreign FIUs

Table 10 shows that FIU-IND has been proactively participating in the international information exchange process in order to combat money laundering and financing of terrorism.



# 4.7.2 Memorandum of Understanding with counterpart FIUs

FIU-IND does not require MoU with foreign FlUs for exchange of information, and can exchange information on the basis of reciprocity. However, in order to enhance the level of co-operation and to provide a structured framework for better understanding, FIU-IND continued negotiating MoUs with various FlUs. During 2018-19, four MOUs were signed with the FIUs of Egypt, UAE, Bhutan and Cyprus. MoUs with many countries are under various stages of negotiation.

# Chapter 5

# **Raising Awareness and Building Capacities of Reporting Entities**

The success of an FIU depends largely on the ability of reporting entities in effectively identifying and reporting transactions. FIU-IND continued its focus on increasing awareness of the reporting entities about their reporting obligations under PMLA and building capacities to ensure better compliance.

FIU-IND has focused on developing Red Flag Indicators for different sectors in order to facilitate the process of STR reporting. The Red Flag Indicators-

- Create a common and shared understanding about the STR detection and reporting systems.
- Provide indicative lists of high risk customers, products, services and geographies.
- Provide commonly used alerts for detection of suspicious transactions.
- Provide guidance for alert management and preparation of STRs.

After the development of Red Flag Indicators (RFIs) for the banking sector in July, 2011, RFIs were developed for payment system operators and money transfer providers in October, 2012. Recognizing the need for a sound system of detecting the STRs in the Insurance Sector and Co-op Banks, FIU-IND collaborated with the Insurance sector, IRDA, to develop RFIs for Insurance Sector.

As in earlier years, FIU-IND adopted a multi-pronged strategy to enhance awareness through the FIU's website, seminars and workshops. FIU-IND supported the regulators, industry associations, professional bodies and reporting entities by providing resource persons for seminars and workshops organized by them. The training material prepared by FIU is made available to all reporting entities to conduct their own training seminars.

# 5.1 FIU website

The FIU-IND websites (<u>http://fiuindia.gov.in</u> and <u>http://finnet.gov.in</u>) are user-friendly sites containing information on AML/CFT issues including PMLA and its amendments, rules and regulations, relevant circulars and instructions issued by Regulators and the reporting formats. FIU-IND has also developed software utilities for e-filing of reports on the FINnet portal for use by the smaller reporting entities that have limited IT infrastructure. These utilities are available for free download on the FIU-IND website <u>http://finnet.gov.in</u>.

#### **5.2 Seminars and Workshops**

eporting entities, in which around 3,475 persons participated (Table 11).									
Outreach Activity	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19			
Seminars and Training workshops	34	31	38	13	11	83			
Number of Participants	2,447	1,366	1,600	606	515	3,475			
Review Meetings	25	29	43	16	13	13			
Number of Participants	580	592	557	208	100	83			

During the year, FIU-IND participated in 83 workshops/seminars on AML/CFT awareness in collaboration with regulators, industry associations, professional bodies and reporting entities, in which around 3,475 persons participated (**Table 11**).

Table 11: Outreach Activity

During the year, FIU-IND focused on training the reporting entities on online filing of reports on the FINnet portal. Thirteen review meetings were conducted with the Principal Officers of the reporting entities covering 83 officers.

# 5.3 Train the Trainers Programme – 2018-19

Financial Intelligence Unit – India (FIU-IND) organized one day 'Train the Trainers' programme on Anti-Money Laundering (AML) and Combating Financing of Terrorism (CFT) on 14<sup>th</sup> and 15<sup>th</sup> February, 2019 in Vigyan Bhawan, Maulana Azad Road, New Delhi. This is a flagship programme of FIU-IND and is organized once a year. This was the 12<sup>th</sup> consecutive annual workshop organized by FIU-IND for the trainers in the financial sector.

Shri G. C. Murmu, Special Secretary, Revenue inaugurated the Programme on 14th February, 2019. The event was attended by 290 representatives, comprising senior management officials from Reporting Entities including those from banks, financial institutions and intermediaries. During the first day, various sessions were taken by 9 speakers from Law Enforcement Agencies and FIU IND. Topical subjects relating to issues on AML / CFT including KYC/BO, expectations from Reporting Entities, Compliance issues, Narcotics, Filing of STRs etc. were covered in programme.

On the second day, five different sessions were organized, simultaneously. These included sessions for Designated Directors of major banks, which was attended by 28 Executive Director level officers. Four other sessions were organized, industry wise, and were attended by total of 221 senior officials of different Reporting Entities.



Shri Pankaj Kumar Mishra, Director FIU IND welcoming Chief Guest Shri G.C. Murmu, Special Secretary, Revenue



Shri Pankaj Kumar Mishra Director FIU IND addressing the participants.



Shri G.C. Murmu, Special Secretary, Revenue addressing the Participants



Participants attending Train the Training session on 14th February



A special sessison for Designated Directors of major Banks which was attended by 28 senior officers of Executive Director level on 15th February 2019.



Experts from FIU IND taking session for Principal officers of Major Banks on 15th February 2019.



Experts from FIU IND taking special session for Principal Officers of Cooperative Banks on 15th February 2019



Officers of FIU IND taking Open Session with Wallets, MTSS, Card Systems Operators, Payment Banks and Money Changers on 15th February 2019



Experts from FIU-IND taking open sessions with Intermediaries and Insurance Sector

#### **Chapter 6**

# Ensuring compliance under the Prevention of Money Laundering Act, 2002 read with the Prevention of Money Laundering (Maintenance of Records), Rule 2005

FIU- IND which has been set up as a central nodal agency tasked with receiving, processing, analysing and disseminating information pertaining to suspicious financial transactions also ensures compliance of the various obligations set out under the Prevention of Money Laundering Act, 2002 and the Rules thereunder by reporting entities such as banking companies, financial institutions, intermediaries etc.

In exercise of the powers conferred under the Prevention of Money Laundering Act, 2002 and the Rules thereunder, FIU-IND ensues compliance action by such reporting entities by conducting workshops, seminars, review meetings with Principal Officers and Designated Directors of such reporting entities. Some of these meetings are in the nature of compliance reviews, where inter alia, AML/KYC policies, internal procedures of the reporting entities are reviewed and lapses if any, are henceforth communicated to the reporting entities.

#### **6.1 Review meetings**

During the Financial Year 2018-19, a questionnaire-based review was undertaken by FIU-IND in respect of several reporting entities, including some scheduled commercial banks, co-operative banks, non-banking finance companies and housing finance companies. Based on the reply of these reporting entities, a follow-up meeting was held with the Principal Officers and other authorised representative of these entities. After taking into consideration, the replies of the reporting entities to the FIU-IND questionnaire, and other information submitted by the Principal Officer, compliance action, wherever found necessary, was initiated by FIU-IND. Pursuant to the Questionnaire based review, FIU-IND initiated compliance proceedings in respect of 8 reporting entities.

Further, representatives of public sector banks, regulators and industry were invited to participate so that industry-specific issues could be discussed in detail, and a common understanding of issues could be developed across a sector. Sector-specific meetings have helped FIU-IND to evaluate the AML performance of individual reporting entities as compared with their peers, and to enable individual reporting entities to benchmark their performance. Common queries/issues of various sectors are also addressed.

6.2 Proceedings under the Prevention of Money Laundering Act, 2002 (hereinafter referred to as 'Act') and the Prevention of Money Laundering (Maintenance of Records) Rules, 2005 (hereinafter also referred to as the 'Rules')

#### A. Proceedings before the Director, FIU-IND

Section 12 of the PMLA and the PML Rules framed under the Act impose obligations on the reporting entities to inter alia verify the identity of the clients, maintain records of specified transactions and report to the Director, Financial Intelligence Unit – India (hereinafter referred to as 'Director, FIU-IND') information relating to such transactions. These reports, inter-alia, as enumerated under the PML Rules, include reports on cash transactions, suspicious transactions, cross border wire transfers and counterfeit currency transactions. The Rules also prescribe the procedure, manner and time of maintaining and furnishing information about the transactions. Section 13 of the Act confers on the Director, FIU-IND powers to make inquiry into cases of failure by a reporting entity to comply with the provisions of Section 12 of the Act and the Rules thereunder. The said provision of the Act also empowers the Director, FIU-IND inter alia, to impose a monetary penalty on any reporting entity for its failure to comply with the obligations enumerated under the Rules.

In pursuance of the above, the Compliance Vertical has assisted the Director, FIU-IND, in issuing show cause notices, advisories, passing orders, levying fines during the Financial Year 2018-19 in respect of reporting entities. During FY 2018-19, FIU-IND has initiated compliance action by issuance of show cause notices to 13 reporting entities of which 2 SCNs were issued pursuant to onsite inspection of the entities, 11 SCNs were issued pursuant to internal findings including questionnaire based review of the reporting entities. Thus, during the Financial Year 2018-19, the Director, FIU-IND has:

- (i) issued 13 show cause notices to various reporting entities;
- (ii) granted opportunities of personal hearing to several reporting entities;
- (iii) issued letters of directions/warning/advisory to 14 co-operative banks for their failure to comply with the provisions of the PMLA and the rules thereunder;
- (iv) issued letters seeking additional information necessary for compliance action under the Act to 39 co-operative banks;
- (v) imposed penalty aggregating Rs. 3 lakh on 1 reporting entity vide its respective order

As of now, more than 180 compliance proceedings are pending at different stages. This demonstrates that there has been a constant endeavour by the FIU-IND to improve compliance of the PMLA and the rules thereunder by the reporting entities through imposition of penalty, issuance of warning, directions for taking corrective measures or advisories.

# **B.** Proceedings before the Hon'ble Appellate Tribunal for PMLA and various other courts

In addition to assisting the Director, FIU-IND in issuing show cause notices, advisories, passing orders, etc. the Compliance Vertical has also handled several cases before different fora.

During the Financial Year 2018-19, 2 appeals have been filed before the Hon'ble Appellate Tribunal for PMLA (the PMLAT). These appeals pertain to the penalty imposed on Bank of Baroda and Bombay Mercantile Co-operative Bank Limited. Further, written synopsis have also been filed in 5 matters pending before the Hon'ble PMLAT viz., Axis Bank, Ramgharia Co-operative Bank Limited, Mahamedha Urban Co-operative Bank Limited and the Mahila Vikas Co-operative Bank Limited and Edward Samson Luke, wherein, Director, FIU-IND is the respondent.

Apart from the matters filed before the Hon'ble PMLAT, 6 writ petitions have been filed before various High Courts arraying the Director, FIU-IND as one of the respondents; of these, 1 writ petition was dismissed in favour of Director, FIU-IND during the Financial Year 2018-19. Suitable steps were taken by the Compliance Vertical to represent the stand of FIU-IND in these matters.

#### **Chapter 7**

#### **Organizational Capacity Building**

FIU-IND believes in building strong organizational capacity to enhance its ability to identify and meet new challenges posed by money launderers and criminals in the dynamic and ever-changing world of crime.

With a view to enhance the capacity of its officers and to impart to them the knowledge of various sectors of the financial system in India, FIU-IND continues to collaborate with premier training institutes for targeted training relating to various financial sectors, financial instruments, sector-specific laws and regulations, financial crimes, regulatory framework, etc.

#### 7.1 Trainings and Workshops Attended

FIU-IND has made proactive efforts to regularly upgrade the skills of its employees by providing them opportunities for training on AML/CFT and related economic issues.

During the year, FIU-IND officials attended the following training and workshop events:

Date	Training / Workshop	
05-10 April, 2018	Legal Aspects and Legal Matters, National Law University, New Delhi	
18-20 April, 2018	Intelligence Gathering from Cyber Space, SVPNPA, Hyderabad	
03-05 September, 2018	APG Regional Pre-Mutual Evaluation Training, Seoul, Korea	
10-14 September, 2018	Joint IMF-FATF Assessor Training, Washington, USA	
12-14, November, 2018	New ML-TF Challengers and Regtech, Moscow, Russia	
19-21 November, 2018	Wildlife Inter-Regional Enforcement (WIRE) Meeting, Nairobi, Kenya	
03-05 December, 2018	Joint EAG/APG Typologies Workshop, Novosibirsk, Russia	
08-09 January, 2019	ECOFEL Event The FIU & Media Relation, Doha, Qatar	
Table 12: Trainings and Workshops		

#### 7.2 Visits by Foreign Delegations

FIU-IND has hosted foreign delegations for the purpose of training and technical assistance.

#### 7.2.1 Delegation from FIU-Bhutan

A 4-member delegation from FIU-Bhutan visited FIU-IND from 10-15 May, 2018 to learn the features of FINnet system and challenges faced while developing the IT System. The delegation was briefed on the legal framework for the implementation of AML/CFT policy. This was followed by a presentation on the existing IT system in FIU-IND. The presentation focused on the implementation strategy of Project FINnet, hardware and software requirements, reporting formats, processing of information, analyses of STR and its dissemination, and exchange of information. The delegation was also briefed on the challenges encountered in the current system in light of regulatory and technological changes were discussed and the overview of the envisaged Project FINnet 2.0 was presented. Subsequently, the visiting delegation was given the live demonstration of the receipt of reports from various reporting entities, processing and dissemination to the law enforcement agencies after processing and analyses of STRs.

The delegation visited AML/CFT Department of State Bank of India at Jaipur to understand Reporting Formats, uploading and submission of reports and to get insight into the challenges faced by the Reporting Entities besides the other compliance issues of Reporting Entities. The delegation had an opportunity to have hands-on experience of alerts analyses and its escalation in the form of STRs.



Visit by delegation from FIU Bhutan

#### 7.2.2 Delegation from FIU-Kyrgyzstan.

A 3-member delegation from FIU-Kyrgyzstan visited FIU-IND from 19-21 September, 2018 to learn the features of Microsoft Exchange-2013, to learn about Internet intelligence and detecting and investigating crimes related to money laundering and combating financing of terrorism. Presentation to the delegation was held on the (i) Internet intelligence to identify ways and channels for collecting money for the purpose of financing terrorism, and the dissemination on the internet activity of international terrorist organizations and (ii) Detecting and investigating crimes, associated with the financing of terrorist activities, which are committed using modern methods in the financial sphere. The presentation was focused on the various definitions related to TF; ways and techniques used by the terrorist in collecting/ raising of the funds, moving of the funds and use of the funds; use of Internet in performing TF related activities; Measures to combat financing of terrorism; detecting and investigating TF cases etc.

#### Chapter 8

#### **Strengthening the IT infrastructure**

#### 8.1 Introduction

FIU-IND initiated project - Financial Intelligence Network (FINnet) to support FIU-IND in its functioning by providing a robust technological backbone and set up an efficient system to aid collection, processing and dissemination of financial data.

The First phase commenced in March 2007, during which the functional and technical specifications of the project FINnet were finalized and a detailed Request for Proposal(RFP) for selection of System Integrator (SI) was also finalized.

The Second phase started with signing of contract with SI on 25<sup>th</sup> Feb 2010. All the phases of implementation of the project have been completed and the FInnet went live on 20<sup>th</sup> October, 2012. The maintenance for the same has been going on ever since.

Changes in the legal and operational framework have necessitated the reassessment of processes and Technology. With this in view FIU- India has initiated the design of FINnet 2.0. RFP for FINnet 2.0 has already been published and tendering process is in process.

The Project FINnet 2.0 has been conceptualized to accommodate complete technology refresh of the existing system followed by augmentation with new components and functionalities to increase the efficiency and effectiveness of the FINnet ecosystem. As a part of the exercise to identify the functional requirements for FINnet 2.0, various stakeholder interactions and workshops have been conducted to understand the challenges faced by users while using the existing system and the expectations from FINnet 2.0.

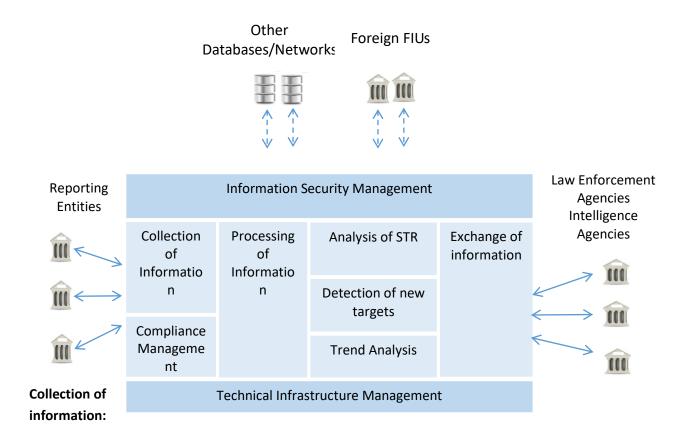
#### **8.2 Existing Project Overview**

FIU-IND initiated the Project FINnet in 2007 with the objective to "Adopt industry best practices and appropriate technology to collect, analyze and disseminate valuable financial information for combating money laundering and related crimes".

#### **Objectives of the Project FINnet:**

- i) Build efficient system for collection of data from Reporting Entities to reduce the lead time in processing the data.
- ii) Build capacity to effectively analyze large number of reports and produce quality intelligence.
- iii) Build efficient system for dissemination and exchange of information with other Agencies.
- iv) Build adequate internal capacity in terms of administrative support and knowledge base that will make FIU-IND an agile organization to meet its changing needs.
- v) Adopt an array of security measures and internal controls.

The figure below provides a high level overview of the functioning of the FINnet project under these three functional areas:



#### 8.3 Project FINnet

Project FINnet has been aimed at increasing the efficiency and effectiveness of FIU-IND's three core functions, viz. collection of information, analysis of information and dissemination of information.

#### 1. Collection of information

REs provide periodic information to FIU-IND about related accounts, transactions, individuals, legal entities, and addresses, along with their relationships in a structured manner. The information collection from REs has been enabled through the FINnet Gateway Portal (FINGate). The project provides the REs with a Report Generation Utility (RGU) to assist them in generation of the prescribed XML reports from various data sources. There is also a Report Validation Utility (RVU) which enables REs to validate an XML report before submission to FIU-IND online after duly signing the same digitally.

#### 2. Analysis of information

This function is realised in the system through processing of the information collected through FINGate from various REs. This includes data validation, link identification, identity resolution, and trend analysis using rule based engines. The information analysis and processing is integrated into a case management system which allows each case to be managed separately, and decisions to be made on dissemination of information to various agencies.

#### 3. Exchange of information

FINnet Exchange (FINex) enables seamless exchange of information with LEAs. The exchange is enabled through a separate portal, to be downloaded in a PDF format.

#### 8.4 Challenges In FINnet 1.0

1. Most of the components of the system are out of life/support as given in the Annexures.

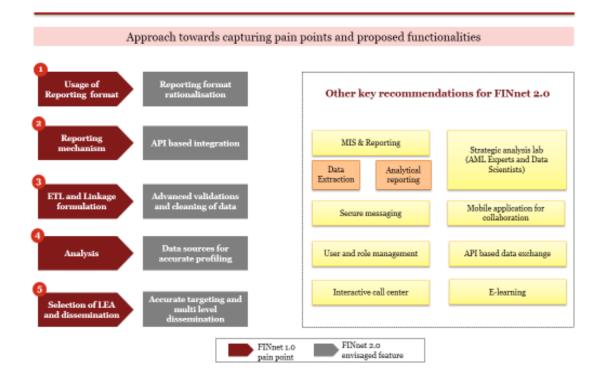
2. The workload has increased exponentially post FINnet 1.0 went live due to one or more reasons listed below, and the storage is used up completely.

- a. Improved compliance: Subsequent to the enforcement of the PMLA, 2002, the respective regulators i.e. RBI, SEBI, and IRDA, have followed up with stringent AML regulations and KYC norms. This has led to an increase in compliance to the reporting requirements by the REs and hence an increased volume of CTRs and STRs received by FIU-IND.
- b. Use of IT systems by REs: With the implementation of robust IT systems by the REs, the identification of suspicious transactions has become easier and therefore the number of CTRs and STRs has increased. Therefore, as the IT infrastructure of REs improves, the number of transactions reported will increase exponentially.
- c. Introduction of new REs, thereby increasing the number of reports filed.
- d. Introduction of new reports namely Non Profit Transaction Reports (NTR) and Cross Border Wire Transfer Report (CBWTR)
- e. Introduction of Prevention of Money Laundering (Amendment) Bill, 2011 and (Amendment) Act, 2012 leading to inclusion of new REs( Real estate and gems and jewellery dealers) and reporting of Electronic Funds Transfers (EFTs).
- f. With the additions and amendments in the Prevention of Money Laundering (Amendment) Act, 2012, the responsibilities of FIU-IND are expected to grow far beyond its current mandate. The ambit of reporting entities and information collected may further increase. Furthermore, FINnet's operational workload is also expected to

increase in the future owing to the increasing number of agencies requiring dissemination of information collected and processed by FIU-IND India. An estimate of the increased workload in terms of collected reports and new reporting entities will be provided as a part of the workload assessment report in the RFP.

3. Technological Debt – The existing solution has been in place since 2011-12 for FINnet 1.0. The approach for collection of data from REs, processing the same and disseminating cases to LEAs remains the same. There have been considerable innovation in information technology, thereby establishing the need for FINnet 2.0. Additionally, there are software/ hardware deployed as a part of FINnet 1.0 which are already out of life/support or about to become obsolete in the near future. In addition to this, the contract term of existing MSP has expired and there is a need for a complete technology refresh for the FINnet 1.0 system.

Project FINnet 1.0 went live on 20 Oct, 2012 and maintenance phase started with effect from 1st April 2013. Due to the regulatory & technological changes, it is incumbent upon FIU-IND to search for new technologies and processes for the new system. Hence, Project FINnet 2.0 has been conceptualised by FIU-IND to increase the effectiveness of FIU-IND and its operations.



### FINnet 2.0 | An Overview

#### 8.5 Aim And Objectives

#### 8.5.1 Objectives Of Finnet 2.0 Project

The key objective of the FINnet 2.0 project is to drive a technology led transformation of the FINnet ecosystem. This will encompass redevelopment and revamp of the FINnet application (FINGate, FINCore and FINex). The project also includes redesigning of processes to improve compliance and strengthen the strategic and tactical wings of FIU-IND

#### 8.5.2 Road Ahead

The following table describes the transformation of FINnet at a high level as envisaged on the present day

Factor		Envisaged state (FINnet 2.0)
Facilitate ease of reporting through	$\checkmark$	Reporting format rationalization
revamp of mode of reporting		Simplified reporting utilities for REs
	$\triangleright$	Automatic reporting through API based
		integration with RE's database(s)
	$\triangleright$	E-filing through web forms
Processing speed and improvement		Advanced validations through integration
in accuracy and consistency of		with external databases
linkages and relationships	$\blacktriangleright$	Machine learning to be implemented to
		improve the accuracy of linkages
Accurate targeting of cases	$\mathbf{A}$	Machine learning enabled recipient LEA
		selection to reduce manual intervention
	$\triangleright$	System learns from the past actions of
		FIU users
Enhanced case creation, analysis	$\checkmark$	Case inspector tool for LEAs to configure
and risk scoring		views and templates for case download
	$\blacktriangleright$	Enable LEAs to select attributes for
		download
		Multiple formats for case dissemination
		Enable ad hoc dissemination through
		dynamic risk scoring of suspected entities
		and creation of watch lists.
Streamlined communication	$\triangleright$	Secure mobile eco-system for FINnet
between the FIU-IND and		users
REs/LEAs		Seamless and real time information
		sharing between entities
		Comprehensive notification framework
		(email, mobile, text messages)

Continuous handholding of user	$\triangleright$	The envisaged system shall monitor the
groups		compliance for all REs on a continuous
		basis and organise trainings and
		workshops for continuous handholding of
		REs.
	$\blacktriangleright$	Unified communication cell to address
		grievances and issues advisories as and
		when needed (Dedicated call centre for all
		user groups)
Set up of a dedicated strategic	$\checkmark$	Formulation of Red Flag Indicators (RFIs)
analysis cell	$\blacktriangleright$	Institutional learning and best practices
	$\blacktriangleright$	Identification of new data sources for
		integration
	$\blacktriangleright$	Assessment of technological capabilities
Technology	$\succ$	Complete technology refresh is
		envisioned
	$\succ$	Near real time data exchange - API based
		integration

## **8.6 Target Beneficiaries**

The success of a project can only be judged by the benefits it confers on the various stakeholders. The following table summarizes the expected benefits of the Project.

### 8.6.1 Stakeholders Envisaged Benefits

Financial	Adoption of global best practices and procedures for operational	
Intelligence Unit	transformation led by technology	
	Enhanced and improved validations on the input reports	
	Capability to handle increased workload	
	Advanced analysis powered by best in class technology	
	Improved compliance and continuous handholding	
	Better utilization of Government resources in areas of value-	
	added services, on account of outsourcing of non-core	
	activities	
User groups (REs	Uniform and well-defined processes	
and FIU analysts	Additional data sources for continuous learning and	
and approvers)	awareness	
	Trainings for requisite skill enhancement	
	Improved employee skills and domain expertise due to	
	increased focus on core activities	

LEAs	Quick and speedy dissemination of relevant cases	
	Better turnaround time for ad hoc requests	
	Better usability and configurability of LEA facing	
	functionalities	
	<ul> <li>Seamless, Omni channel communication framework for all</li> </ul>	1
	interactions	

#### 8.6.2 Benefits

The following are the cost benefits envisaged -

#### 1. Early detection, containment and investigation of money laundering cases

The envisaged system shall allow the FIU-IND to conduct faster processing of reports and generation of cases, thereby reducing the lead time between reporting and dissemination of cases.

#### 2. Increased focus on strategic analysis

FIU-IND is built on three pillars namely – Strategic, operational and tactical analysis. The operations tasks can be taken care of by technology to a great extent. This would provide bandwidth to focus on strategic and tactical initiatives if FIU-IND. New typologies can be devised, frequent review of red flags can be done and new sectors can be identified to combat money laundering and terrorist financing in the nation.

## Appendix-A: Staff strength of FIU-IND

Post	Sanctioned strength	Working as on March 31, 2019
Director	1	1
Additional Director / Joint Director	10	9
Technical Director	1	1
Joint Director Systems	1	0
Deputy Director Systems	2	0
Deputy / Assistant Directors	21	11
Assistant Director Systems	6	0
Group B, C & D	33	13
Total	75	35

\* In addition, 15 persons were working on contract basis, to make up the shortfall in regular appointments.

## FIU-IND Team: List of Officers

Director	Deputy Directors
Pankaj Kumar Mishra	Narendra Choubey
	Rajan Kanojia
Additional Directors	Satyeshwar Prasad Uniyal
Priya Sahu	Jagmohan Kathait
Shravan Kumar Gotru	Jasvinder Singh
Manoj Kaushik	Devi Sahai Misra
Manish Kumar Hairat	S. D. Sharma
Srujani Mohanty	Ajay Sachdev
Chaitanya Shukla	Ambica Anand
Ashok Kumar	Pooja
Sanjay Kumar	Rohit Kumar
Shailesh Thakur	
	Assistant Directors
Joint Director	
	Consultants
Technical Director (NIC)	Parag Kumar Sinha
Shahbuddin Khan	Abhay Verma
	Pankaj Rajbanshi
	Radhika Narang

25-26 Apr, 2018	International Conference on Terrorist Financing, Paris
22-24 May, 2018	Asian Pacific Joint Group Meeting (APJG), Thailand
23-29 Jun, 2018	Joint FATF-MENATF Plenary, Paris
21-27 Jul, 2018	21st Asian Pacific Group Annual Meeting, Nepal
24-27 Sep, 2018	Egmont Group Plenary Meeting 2018, Australia
14-19 Oct, 2018	FATF Plenary and Working Group Meeting, Paris
12-16 Nov, 2018	29th EAG Plenary Meetings, Belarus
29-31 Jan, 2019	Egmont Group Meeting 2019, Jakarta
17-22 Feb, 2019	FATF Plenary Week, France

Appendix-B: Chronology of important events (2018-19)

Date	Notice No.	Description
01.07.2005	1/2005	Appointed 1st July 2005 as the date on which all the provisions of the Prevention of Money Laundering Act, 2002 (PMLA) shall come into force.
01.07.2005	2/2005	Appointed an Adjudicating Authority to exercise jurisdiction, powers and authority conferred by or under the PMLA. The Adjudicating Authority shall consist of a Chairperson and two members and shall function within the Department of Revenue, Ministry of Finance of the Central Government with Headquarters at Delhi.
01.07.2005	3/2005	Specified that the New Delhi Bench of the Adjudicating Authority shall exercise jurisdiction, powers and authority conferred by or under the PMLA over the whole of India.
01.07.2005	4/2005	Established an Appellate Tribunal at New Delhi to hear appeals against the orders of the Adjudicating Authority and the authorities under the PMLA.
01.07.2005	5/2005	Conferred certain exclusive and concurrent powers under the PMLA to the Director, Financial Intelligence Unit, India.
01.07.2005	6/2005	Conferred certain exclusive and concurrent powers under the PMLA to the Director of Enforcement.
01.07.2005	7/2005	Specified Rules relating to the manner of forwarding a copy of the order of provisional attachment of property along with the material, and the copy of the reasons along with the material in respect of survey, to the Adjudicating Authority and its period of retention by the Adjudicating Authority.
01.07.2005	8/2005	Specified Rules for receipt and management of confiscated properties.
01.07.2005	9/2005	Specified Rules for maintenance of records of the nature and value of transactions, the procedure and manner of maintaining and time for furnishing of information and verification of records of the identity of the clients of the banking companies, financial institutions and intermediaries of securities market.
01.07.2005	10/2005	Specified Rules relating to the Forms, search and seizure and the manner of forwarding a copy of the reasons and the material relating to search and seizure and search of person to the Adjudicating Authority, impounding and custody of records and the period of retention thereof.

# Appendix-C: Important Rules/Notifications under PMLA

01.07.2005	11/2005	Specified Rules relating to the Forms, the manner of forwarding a copy of the order of arrest of a person along with the material to the Adjudicating Authority and the period of retention thereof by the Adjudicating Authority.
01.07.2005	12/2005	Specified Rules relating to the manner of forwarding a copy of the order of retention of seized property along with the material to the Adjudicating Authority and its period of retention by the Adjudicating Authority.
01.07.2005	13/2005	Specified Rules for the manner of receiving the records authenticated outside India.
01.07.2005	14/2005	Specified Rules for the purpose of appeals under PMLA.
13.12.2005	15/2005	Amended Rules 5, 7, 8 and 10 of the Rules notified by Notification No. 9/2005
27.06.2006	6/2006	Specified the authorities to whom Director, FIU-IND can furnish information under Section 66 of the PMLA.
24.05.2007	4/2007	Amended definition of suspicious transaction (Rule 2), counterfeit currency transaction [Rule 3(1)(c)], due dates for furnishing reports (Rule 8) and requirement of verification of the records of the identity of clients (Rule 9)
12.11.2009	13/2009	Amended Rule 2, 3, 5, 6,7, 8, 9 and 10 of the Rules notified by Notification No. 9/2005.
12.02.2010	67/2010	Amended requirements of maintenance of accounts and definition of beneficial owner.
16.06.2010	10/2010	Amended Rule 2, 9, & 10 to include explanation to the definition of 'Suspicious Transaction' as transaction involving financing of activities related to terrorism, obligation to determine beneficial owner, ongoing due diligence, prohibition of keeping or opening anonymous or fictitious accounts, etc.
16.12.2010	14/2010	Amended Rule 2 & 9 to expand the list of 'officially valid documents' (Rule 2) by including letter issued by NREGA and Aadhar Number issued by UIDAI and inserted provisions to enable opening of 'small account'.
24.06.2011	6/2011	Amended the name of PML rule as notified vide Notification No 9/2005 to 'The Prevention of Money Laundering (Maintenance of Records) Rules, 2005'.
27.8.2013	12/2013	Prevention of Money-laundering (Maintenance of Records) Amendment Rules, 2013 notified.

24.09.2014	DL33004 /1999	Notified that any person carrying on the business, either on its own behalf or on behalf of the reporting entities, of storing, safeguarding and retrieving the records of the documents shall be deemed to be a person carrying on designated business or profession.
01.04.2015	Finance Act,2015 (20 of 2015)	<ul> <li>The definition of "proceeds of crime" was widened to include property taken or held outside the country as a result of criminal activity.</li> <li>In case of offences specified under Part B of the Act, value involved in such offence was increased from Rs.30 Lakhs to Rs.1 Crore.</li> <li>Amendments were made in sections 5, 8, 20, 21 &amp; 60 of the Act.</li> <li>In the Schedule to the Act after Part A, Part B was added which includes Section 132 – false declaration, false documents etc. of the Customs Act, 1962.</li> </ul>
07.07.2015	GSR, 544(E) & 730(E)	<ul> <li>The definition of "Central KYC Records Registry" was incorporated in rule 2(1)(aa) and related changes were made in rules 2(1)(ca), 9(1), 9(2), 9A, 10(1) &amp; 10(2). Other changes included explanation of the term Managing Director and Whole time Director in accordance with the Companies Act, 2013; inclusion of National Population Register in the list of "officially valid document"; validity of documents like utility bill (electricity bill, telephone bill, postpaid mobile phone bill, piped gas bill, water bill etc.) in case of simplified measures.</li> <li>Vide another amendment in Rule 7(3), Director FIU was empowered to issue guidelines in consultation with regulators for detecting transactions referred to in Rule 3(1).</li> </ul>
11.09.2015	GSR 693(E)	The period for setting up of Central KYC Records Registry for the purpose of receiving, storing, safeguarding and retrieving the copies of KYC obtained by the reporting entities from their client was enhanced from 30 days to 90 days
22.09.2015	GSR 730(E)	In Rule 2(1)(d) of the Prevention of Money laundering (Maintenance of Records) Ruled, 2005 explanation in respect of Officially valid document was provided
18.11.2015	GSR 882(E)	The period for setting up of Central KYC Records Registry for the purpose of receiving, storing, safeguarding and retrieving the copies of KYC obtained by the reporting entities from their client was enhanced from 90 days to 180 days
17.02.2016	GSR 136(E)	Defence Intelligence Agency was added under section 66 of the Prevention of Money Laundering Act, to whom information can be disseminated.

12.04.2017	GSR 347(E)	Amendment were made in Rule 2(1)(fa) of the Prevention of Money laundering (Maintenance of Records) Ruled, 2005 vide which the definition of Regulator was inserted. Another rule viz. 9B relating to Inspection by RBI was inserted in the abovementioned rules.
01.06.2017	GSR 538(E)	It provided for submission of Aadhar and Permanent Account Number within stipulated time period, at the time of commencement of an account based relationship with a reporting entity by the clients and also for those clients already having an account based relationship with reporting entities prior to date of this notification It also provided for cessation of operation of account in case of failure of compliance of the rules by the clients.
04.05.2018	3/2018	Designated the Multi-State Co-operative Society registered under the Multi-State Co-operative Societies Act, 2002 (39 of 2002) as a "person carrying on designated business or profession".
08.05.2018	GSR 437(E)	National Technical Research Organization (NTRO) added under section 66 of the Prevention of Money Laundering Act, to whom information can be disseminated.
25.07.2018	GSR 674(E)	Military Intelligence added under section 66 of the Prevention of Money Laundering Act, to whom information can be disseminated.
13.02.2019	GSR 108(E)	Amended rules in Prevention of Money-laundering (Maintenance of Records) Rules, 2005 in respect of Aadhaar number

# Appendix D: Obligations of Reporting Entities under PMLA

Obligation	When
Communicate the name, designation and address of the Designated Director and Principal Officer to FIU-IND	At the time of appointment/ change of Designated Director and Principal Officer
Formulate and implement a Client Due Diligence (CDD) Programme to determine true identity of clients	Initially and in pursuance of any change being prescribed by he Regulator
Identify the client, verify their identity and obtain information on the purpose and intended nature of the relationship	At the time of commencement of account- based relationship and after commencement of the account based relationship
Verify identity of the client	At the time of carrying out a transaction for an amount equal to or exceeding Rupees fifty thousand or any international money transfer operation
Determine whether a client is acting on behalf of a beneficial owner and identify the beneficial owner and take all steps to verify the identity of the beneficial owner	At the time of commencement of the relationship and at the time of any change in beneficiary/ authorized person
Obtain a certified copy of documents in evidence of identity and address and a recent photograph and other documents in respect of the nature of business and financial status of the client (as may be prescribed by the Regulator)	At the time of commencement of account- based relationship and after commencement of the account based relationship
Evolve internal mechanism for maintaining and furnishing information	Ongoing
Maintain record of all transactions that allows reconstruction of individual transactions including the nature of transaction, the amount and currency of transaction, the date of the transaction and the parties of the transaction	Ongoing

Examine transactions and to ensure that they are consistent with the business and risk profile of the customer	As an ongoing due diligence
Furnish Cash Transaction Report (CTR) to FIU-IND containing specified cash transactions	Within 15th day of succeeding month (Monthly Reporting)
Furnish Counterfeit Currency Report (CCR) to FIU-IND Furnish report in respect of Non-Profit-Organizations (NPOs)	Within 15th day of succeeding month (Monthly Reporting)
Furnish Suspicious Transaction Report (STR) to FIU-IND containing details of all suspicious transactions whether or\ not made in cash, including attempted suspicious transactions	Within 7 working days on being satisfied that the transaction is suspicious.
Furnish Cross Border Wire Transfer Report to FIU-IND containing specified cross border transactions	Within 15th day of succeeding month (Monthly Reporting)
Furnish Report on Registration of Properties to FIU-IND (by Registrar and Sub-Registrar of Properties)	Every Quarter by 15th day of the month succeeding the quarter
Maintain records of identity of clients	For a period of 5 years after the business relationship between a client and the reporting entity has ended or the account has been closed whichever is later.
Maintain records of all transactions	For a period of 5 years from the date of transaction between a client and the reporting entity
Keep the information maintained, furnished or verified confidential	Ongoing

Sl.No.	Name of Foreign FIU	Date of signing of the MOU
1	Mauritius	11-02-2008
2	Philippines	11-03-2008
3	Brazil	27-05-2008
4	Malaysia	21-10-2008
5	Russia	05-12-2008
6	Australia	26-05-2009
7	Canada	21-10-2009
8	USA	03-03-2010
9	Sri Lanka	26-03-2010
10	Georgia	26-04-2010
11	San Marino	30-06-2010
12	Bermuda	12-10-2010
13	Nigeria	12-10-2010
14	Japan	08-11-2010
15	Indonesia	25-01-2011
16	Israel	12-07-2011
17	Poland	12-07-2011
18	Singapore	24-10-2011
19	Nepal	17-11-2011
20	Thailand	30-05-2013
21	Guernsey	04-07-2013
22	Montenegro	04-07-2013
23	South Africa	04-07-2013
24	Ukraine	18-02-2014
25	Bangladesh	03-06-2014
26	Fiji	03-06-2014
27	Belarus	20-06-2014
28	Uzbekistan	20-06-2014
29	Senegal	10-06-2015
30	Saudi Arabia	03-04-2016
31	TOGO	02-06-2016
32	Qatar	05-06-2016

## Appendix E: List of MoUs Signed till 31.03.2019

Sl.No.	Name of Foreign FIU	Date of signing of the MOU
33	Kazakhstan	11-11-2016
34	Tazikistan	17-12-2016
35	Bahrain	01-02-2017
36	Vatican City State	01-02-2017
37	Macedonia	07-04-2017
38	Myanmar	15-07-2017
39	Kyrgyz Republic	24-11-2017
40	Egypt	24-06-2018
41	United Arab Emirates	24-06-2018
42	Bhutan	19-07-2018
43	Cyprus	03-09-2018

# Glossary:

AML Anti-Money Laundering	NABARD National Bank for Agriculture and
APG Asia Pacific Group on Money	Rural Development
Laundering	NBFC Non-banking Financial Company
CBDT Central Board of Direct Taxes	NCB Narcotics Control Bureau
CBIC Central Board of Indirect Taxes & Customs	NHB National Housing Bank
CBI Central Bureau of Investigation	NIA National Investigation Agency
CBWTR Cross Border Wire Transfer Reports CCR Counterfeit Currency Report CDD Client Due Diligence	NTR Non-Profit Organisation Transaction Report PFRDA Pension Funds Regulatory and
CFT Combating Financing of Terrorism	Development Authority
CTR Cash Transaction Report	PMLA The Prevention of Money Laundering
DRI Directorate of Revenue Intelligence	Act, 2002
EAG Eurasian Group	PPI Prepaid Instruments
ED Enforcement Directorate	RBIReserve Bank of IndiaICRegional Economic Intelligence
FATF Financial Action Task Force	Committee
FINex FINnet Exchange	RFI Red Flag Indicators
FINnet Financial Intelligence Network	RFP Request For Proposal
FIU-IND Financial Intelligence Unit, India	RGU Report Generation Utility
IBA Indian Banks' Association	RVU Report Validation Utility
IFF Illicit Financial Flows	SEBI Securities and Exchange Board of India
IMF International Monetary Fund	SFIO Serious Fraud Investigation Office
IRDA Insurance Regulatory and Development	SI System Integrator
Authority Act,1967	STR Suspicious Transaction Report
JWG Joint Working Group KYC Know Your Customer	TBML Trade Based Money Laundering
LEA Law Enforcement Agency	TF Terror Financing
MAC Multi Agency Centre	UAPA The Unlawful Activities (Prevention)
MCA Ministry of Corporate Affairs	UNSCR United Nations Security Council
MoU Memorandum of Understanding	Resolution
MSP Managed Service Provider	XML Extensible Markup Language
MTSS Money Transfer Service Scheme	